

Caste in the Census

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Caste in the Census: A New Chapter for India's Governance and Social Justice

The **Cabinet Committee on Political Affairs (CCPA)** has approved the inclusion of caste data in the upcoming population census, a significant decision given the **2021 Census** was postponed due to **COVID-19** and remains indefinitely delayed. This move revives debates on caste-based enumeration's role in governance, social justice, and politics, making it a critical topic for UPSC aspirants under **Polity, Governance**, and **Social Justice**.

Below is a concise yet comprehensive analysis, tailored for UPSC preparation, with key data in **bold**, structured pointwise where needed, and relevant to the exam.

Overview of Population Census

The Population Census provides vital data on demographics, culture, and economic structure, guiding policymaking at all levels.

- **Purpose**: Collects data on population, literacy, employment, and housing for evidence-based governance.
- History:
 - First census in **1872** (non-synchronous); first synchronous census in **1881** under British rule.
 - Conducted every 10 years by the Office of the Registrar General and Census Commissioner, Ministry of Home Affairs.
 - **UPSC Relevance:** Key for **Polity** (Union List) and **Governance** (data-driven planning).

Legal and Constitutional Basis

- Constitutional Provision: Census is a Union subject under Entry 69, Union List, Seventh Schedule.
- Legal Framework: Governed by the Census Act, 1948; Collection of Statistics Act, 2008 allows state-level surveys (e.g., Bihar 2023).
- UPSC Relevance: Tested in Polity (federal structure) and Governance (administrative law).

History of Caste Census

- British Era: Caste data collected from 1881 to 1931; last full caste census in 1931.
- Post-Independence:
 - Discontinued after 1951, except for Scheduled Castes (SCs) and Scheduled Tribes (STs).
 - States advised in 1961 to conduct OBC surveys; Karnataka (2015) and Bihar (2023) did so.
- **UPSC Relevance**: Relevant for **Social Justice** (reservation policies) and **Polity** (Centre-State dynamics).

Socio-Economic and Caste Census (SECC) 2011

- Objective: Collected socio-economic and caste data.
- Execution:
 - Conducted by Ministry of Rural Development (rural) and Ministry of Housing & Urban Poverty Alleviation (urban).
 - 46 lakh caste names recorded due to open-ended format, compared to 4,147 castes in 1931.
- Outcomes: .Private
 - Socio-economic data published in 2016; caste data withheld.
 - Raw data given to **Ministry of Social Justice and Empowerment**; Arvind **Panagariya**-led group formed, but no public report.
- Lessons: Highlighted need for a standardized caste directory.
- UPSC Relevance: Case study for Governance (data challenges) and Social Justice (caste equity).

Key Highlights of Caste Census Decision

- Digital Mode:
 - Census in digital mode using a mobile app.
 - New "Other" column with drop-down caste code directory alongside SC/ST columns.
- **Caste Directory**:
 - Merges Central lists (2,650 OBCs, 1,170 SCs, 890 STs) with state OBC lists.
 Pre-test planned to ensure accuracy.
- Policy Shift: First comprehensive caste enumeration since 1931.
- UPSC Relevance: Key for Governance (digital transformation) and Social Justice (affirmative action).

Challenges and Historical Context

- Challenges:
- **Data Issues**: Overlapping caste names, migrant identities, and varying state OBC lists complicate classification.

- Historical Context: Caste data excluded post-1951 to promote a casteless society; Mandal Commission's 52% OBC estimate used since.
- **UPSC Relevance**: Central to **Governance** (data accuracy) and **Social Justice** (reservation policies).

Implementation Plan

- Scale: 30 lakh officials to be retrained for digital format.
- Phases:
 - Phase 1: House listing (31 questions, notified 2020).
 - Phase 2: Population enumeration (28 questions, tested 2019).
- UPSC Relevance: Relevant for Governance (public administration) and Science & Technology (digital governance).

Significance for Governance

- Delimitation: Data will redraw Lok Sabha and State Assembly constituencies.
- Women's Reservation: Enables 33% reservation in legislatures per 2023 Act.
- **Deb **Debate**:
 - Pros: Enables targeted welfare and equitable representation.
 - **Cons**: Risks entrenching caste divisions and political misuse.
- UPSC Relevance: Key for Polity (electoral reforms) and Social Justice (equity).

Conclusion

The inclusion of caste data in the Census is a pivotal step for governance, social justice, and political representation. For UPSC, it spans **Polity** (constitutional provisions), **Governance** (datadriven policy), and **Social Justice** (caste and gender equity). The **digital mode** and **standardized directory** aim to address past issues, but challenges like data accuracy and caste politics persist. Aspirants should focus on its constitutional, administrative, and socio-political dimensions.

