

INTERNATIONAL MONETARY FUND

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Context:

Mass protests in Kenya, in which at least 30 people were shot and killed by police, against an IMF-backed finance Bill that sought to raise taxes on essentials bring into focus, once again, the conditions the multinational lender imposes on poor countries in return for loan assistance.

Background:

The IMF describes itself as being governed by and accountable to its member countries. But its history and management structure tell a different story — of an organisation that has served as a tool of western elitist policy.

About the Kenyan crisis:

1. In 2021, Kenya signed a four-year loan agreement with the IMF for \$2.34 billion, and with another deal signed in May 2023, its loan volume rose to \$3.6 billion. But IMF money for developing countries comes in tranches, and with conditions.
2. IMF periodically reviews the country's progress in implementing its conditions, and only if it is convinced the country is on track, does it release the next tranche of funds.
3. As part of the 2021 loan deal, the IMF forced a COVID-battered Kenya to agree to austerity measures that would raise its revenue collection to 25% of GDP.
4. The lender's demands included a combination of tax hikes and budget cuts, including elimination of subsidies on fuel and electricity and cuts in spending on education and health.
5. Government cut subsidies on maize and fuel, with the latter sparking a surge in inflation. Massive protests ensued. Nonetheless, government stayed the course on other fiscal consolidation measures, and earlier this month, government reached a staff level agreement with the IMF. It was expected to open the tap on another \$976 million, provided the finance Bill — projected to raise revenues of \$2.68 billion — went through. But protest has forced Kenyan president to abandon it, and now the future flow of IMF funds is in doubt.
6. None of this, however, is new. Kenya has been through this before, as have much of Africa, whose governments often find themselves caught between the interests of their people and that of private investors and Western commercial banks, fronted by the IMF.
7. In 1944, when the IMF was created at a conference of 44 nations in Bretton Woods, U.S., the global supremacy of American economic might was already a reality, with the rest of the world either devastated by the World War II or by colonial plunder, or both. This power dynamic got encoded into both the Bretton Woods twins — the IMF and the World Bank. For instance, the World Bank president is always an American citizen, while the IMF head is always from a European ally of the U.S.

Unwritten mandate:

1. In theory, their function is to aid economic development and promote monetary cooperation

and stability. But in practice, they have followed an unwritten mandate to foster the integration of former colonies into a global economic order on terms designed to serve American capital.

2. Voting rights at the IMF don't follow the democratic logic of one-member country-one vote but are quota-driven, based on dollar contributions. The U.S. alone has a voting share of 16.5%, while the wealthy G-7 countries together command more than 40% of the voting power.
3. The UN Secretary-General Antonio Guterres flagged bias in the IMF framework when he said that the Bretton Woods system reflected the power relations of 1945. He also underscored how the IMF favoured the rich in the context of its distribution of Special Drawing Rights (a reserve asset), observing, "The IMF allocated \$650 billion in SDRs during the pandemic. The G7 countries, with a population of 772 million people, received \$280 billion. The African continent, with 1.3 billion people, received only \$34 billion."
4. This unfairness, and the unequal relationship with the IMF, is partly why so many developing countries, from Kenya to Ghana, Zambia and Pakistan, have witnessed protests against the IMF and IMF-imposed economic policies — the infamous 'Structural Adjustment Programs' (SAPs).
5. SAPs, adopted by the IMF from 1986 onwards, typically require governments to cut public spending (including on food subsidies, health and education), privatise state enterprises, reduce import duties and tariffs, and implement other measures so that the country pursues export-led growth.

Impact of SAPs:

1. A 2002 World Bank-funded study by the Structural Adjustment Participatory Review International Network (SAPRIN) tracked the impact of the IMF's SAPs.
2. Its report highlighted four ways in which they furthered "impoverishment and marginalisation of local populations":
 - one, by causing the demise of domestic manufacturing sectors and loss of employment for small producers;
 - two, agricultural, trade and mining reforms decimated small farms and poor rural communities;
 - three, they triggered job losses, lower wages and degraded terms of employment due to privatisation, budget cuts and labour market flexibilisation measures;
 - four, the reduced role of state in providing guaranteed access to essential services led to increase in poverty.
- Yet, the IMF, as the international lender of last resort, continues to impose SAP-like requirements. The erstwhile 'SAP' conditionalities have now morphed into generic austerity measures.
- Faced with a backlash, the IMF did introduce 'social spending floors' to protect public spending on education, health and social protection from being cut as part of its loan conditionalities. But an Oxfam analysis of 27 loan programmes negotiated with low- and middle-income countries found that "for every \$1 the IMF encouraged governments to spend on public services, it has told them to cut six times more than that through austerity measures."